

GOVERNMENT OF ANDHRA PRADESH
ABSTRACT

Mahatma Gandhi National Rural Employment Guarantee Scheme – introduction of electronic Muster Verification System (eMVS) - Orders - Issued.

PANCHAYAT RAJ AND RURAL DEVELOPMENT (RD.II) DEPARTMENT

G.O.Ms.No. 38

Dated:02.02.2011
Read the following:

1. G.O.Ms.No.249, PR & RD Dept. dated:13.08.2009.
2. Lr.No.710/EGS/PM(T)/2009-2, dated:16.08.2009.
3. Circular No.555/EGS/PM(LH)/2010, dated:21.12.2010 of Prl. Secy (RD)

ORDER

Government have introduced the Electronic Muster and Measurement system (eMMS) in Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREG) with a view to improve the transparency and efficiency in implementation of the MG NREGS works, under which musters and measurements are recorded electronically using mobile phones networked to the central server. The eMMS system will become fully effective, requires an effective system of verification of the musters and the mate work books. The system shall be integrated with the NREG software seamlessly so that result of the verification has an automatic bearing on the implementation and payment systems.

2. The Commissioner, Rural Development in the reference 2nd read above, has reported that the MPDOs, APOs and the Gram Panchayat Secretaries are notified as Muster Verification Officers (MVOs). As there are no systems for monitoring the visits by MVOs, which reduce the effectiveness of the verification system, the Commissioner, Rural Development has pointed out that since the Srama Sakti Sanghas headed by Mates have come into effect, the scope of the MVO inspection needs to be expanded to cover the functioning of Mate. She has therefore proposed revamping the existing muster verification system and to introduce the electronic muster verification system (eMVS).

3. Government after careful consideration of the proposal of Commissioner, Rural Development approve the proposal to implement an **Electronic Muster Verification System (eMVS)** for implementation in MGNREG works with effect from 14th February 2011 and order the following:

(1) In supercession of earlier orders, the following persons shall be notified as MVOs:

- a. MPDO for at least 5 GPs in the Mandal in a week
- b. Additional Programme Officer (APO) NREG for at least 10 GPs in the Mandal in a week
- c. Cluster Assistant Project Director (APD) for at least 10 GPs in his area in a week
- d. Special flying squad constituted at cluster level @ 15 GPs in a week.

(2) The Gram Panchayats (GPs) for verification would be selected using a computerized random allotment system from among those having works for which muster shall be open on Monday. Due to this randomization system, the GPs for inspection by any MVO shall change every week. The computerized system shall be so devised that all the GPs in a Mandal are covered through MVO inspection at least once a month.

(3) After randomization, respective MVOs shall be intimated the list of GPs to be inspected during the week before 5 p.m. each Monday through an SMS.

(4) All the works in the Gram Panchayats (GPs) allotted shall be inspected by the MVO within the muster week between Tuesday and Saturday. The inspections shall be done by MVOs between Tuesday and Saturday as per their convenience, but during the working time.

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Surprise inspections & electronic reports

- (5) The MVO shall make a surprise inspection of all the works sites in the GPs allotted to him between Tuesday and Saturday each week to cross-check the following:
- The actual number of workers on the site vis-à-vis the eMMS reported number and the paper muster roll.
 - Report on functioning of the mate, the maintenance of the mate book and a verification of the accuracy of the measurements recorded in the mate book.
 - Provision of work site facilities and
 - Use of machinery, if any.
- (6) Each MVO shall be provided with an official mobile phone that is equipped with the **eMVS module** containing the muster verification, mate removal/replacement modules along with GIS positioning.
- (7) On completion of the inspection, the MVOs shall use the eMVS module on their official mobile phones and update the central database using the data transfer system.

Removal and replacement of Mates / Field Assistants

- (8) The following penalties shall be imposed by the MVO; If any of the following irregularities are noticed in the functioning of the mate.

Offence	Penalty
Not giving mark out	1 st offence – warning; 2 nd offence – removal of mate
Not recording measurements in the mate book	1 st offence – warning; 2 nd offence – removal of mate
Non provision of work site facilities	1 st offence – warning; 2 nd offence – removal of FA/RS
Mate marked attendance, but not working with the members	Removal of mate
Bogus name / attendance in the paper muster	Removal of mate
Bogus attendance in the eMMS muster sent by Field Assistant	Removal of the Field Assistant by PD
Excess measurement (error acceptable upto 5%)	Removal of mate
Use of machinery	Removal of mate

- (9) Where mate is required to be removed, on the above grounds, the MVO is authorised to remove the mate then and there using the 'mate removal module'; and replace the mate with another person in the group. Mate so removed will be off the wage seekers list for a period of 6 months.

Special flying squads (SFSs)

- (10) There shall be one Special Flying Squad located at every Cluster APD level to be used for surprise check of the work sites (independent of the Cluster APD) in the following manner:
- Each SFS will consist of 3 persons:
 - One team leader outsourced from the eMMS service provider M/S Blue Frog;
 - 2 members drawn from the list of best VSAs furnished by SSAAT. Each VSA drafted for this work will be on duty continuously for 5 days – from Tuesday to Saturday. In the following week, another batch of VSAs will report at the O/o Cluster APD for doing the work for the next 5 days. The VSAs will be paid in the same manner as though they are on Social Audit work.

- b. Each member of the SFS shall have a mobile that is registered with the MIS and activated with the GPS system. These mobiles will be maintained by the Team Leader & used by the members.
- c. The SFS members will travel together in a vehicle hired for this purpose. After reaching the village, they will split up and inspect the works individually.

Software support

- (11) There shall be software that could do the randomized allotment of GPs to MVOs, monitor the inspections and integrates the verification reports with the payment system.

Incentives and disincentives

- (12) Each MVO (except the SFS teams) will be paid an inspection charge of Rs. 50 per GP provided the eMVS report is received from correct coordinates. The VSAs who participate as members of the SFSs will be paid Rs. 200 per day as per the social audit payment system.
 - (13) Vehicle Bills for such MPDOs & cluster APDs, who fail to complete inspection of 75% of the GPs allotted to them during a month, will be suspended for the following month. If the MVO fails to meet the target for 3 successive months, his/her services will be taken off the NREG programme.
4. The Commissioner, Rural Development, Hyderabad shall meet the cost of implementation of the system from the 6% administrative charges of MGNREGS and shall ensure that the functionaries in the system are adequately trained and equipped to implement the system with effect from 14th February 2011.

5. A copy of this order is available on the Internet and can be accessed at the address: <http://www.rd.ap.gov.in>.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

R.SUBRAHMANYAM
PRINCIPAL SECRETARY TO GOVERNMENT (RD)

To

The Commissioner, Rural Development, Hyderabad
The Director, EGS, O/o the Commissioner, Rural Development, Hyderabad
The District Collectors and District Programme Coordinators of all 22 Districts
The Project Directors, DWMA and Addl. District Programme Coordinators
The Chief Executive Officers, Zilla Parishad and Addl. District Programme Coordinators of all Districts (and through them to all the MPDOs)
The Project Officers of ITDAs and Additional District Programme Coordinators (through O/o CRD, Hyderabad)

Copy to

The Commissioner, Panchayat Raj Department, Hyderabad
The Spl. Secretary to Chief Minister.
The PS to Minister (RD & NREGP)
The PS to Principal Secretary to Govt. (RD)
The PR & RD (General) Department
SF/SC

//FORWARDED :: BY ORDER//

SECTION OFFICER